

## TRAFFORD COUNCIL

### DELEGATED EXECUTIVE MEMBER DECISION REPORT

**Report to:** Executive Member for Environmental and Regulatory Services  
**Date:** March 2021  
**Report for:** Decision  
**Report of:** Corporate Director for Place

#### Report Title

Agreement for the delivery of a Growth Deal 2 Funded Cycle Parking Scheme – Flixton Road, Urmston Train Station & Park Road North / South, Urmston

#### Summary

To seek approval to authorise the execution of a Delivery Agreement between Greater Manchester Combined Authority, Transport for Greater Manchester and Trafford Council, associated with the delivery and implementation of a Cycling Parking facility on Flixton Road, adjacent to Urmston Train Station & landscape enhancement on Park Road North / South, Urmston providing a cycle route to Urmston Train Station

#### Recommendation(s)

Agreement is sought to the following:

- 1. To authorise the completion of an appropriate legal agreement in accordance with the details outlined in this report (and to authorise the completion of any subsequent minor amendments of such a legal agreement).**
- 2. Approve the spend from the Capital Programme financed by the of the capital grant of £120,275.79 (£7000.00 – Flixton Road Cycling Park & £113,275.79 – Park Road North / South Modal Filter.**

Contact person for access to background papers and further information:

Name: Bilal Valley  
Extension: 07305611000  
Background Papers: None

Relationship to Corporate Priorities	<p><b>Health &amp; Wellbeing</b> – Promoting active travel</p> <p><b>Successful &amp; thriving places</b> – Providing an additional form of transport to Urmston Town Centre</p> <p><b>Children &amp; young people</b> – provided with safe cycle route &amp; facilities</p> <p><b>Pride in our area</b> – The proposed work will enhance the local area and provide New &amp; safer walking &amp; cycling facilities</p> <p><b>Green &amp; Connected</b> – Providing sustainable modes of travel.</p>
Relationship to GM Policy or Strategy Framework	The Growth Deal 2 Grant Works accords to the Trafford Local Plan Core Strategy.
Financial	The project referred to within the report will be wholly funded by Transport for Greater Manchester via the Growth Deal 2 fund. The total allocation for this project is: £120,275.79 to be financed by the capital grant. ( <b>£7000.00 – Flixton Road Cycling Park &amp; £113,275.79 – Park Road North / South Modal Filter</b> )
Legal Implications:	The signing of the document referred to in this report enters the parties into an Agreement to deliver the project
Equality/Diversity Implications	None
Sustainability Implications	Promotes economic growth whilst cutting carbon emissions through promoting sustainable modes of travel to work
Carbon Reduction	Promotes active travel and therefore reducing carbon emissions
Resource Implications e.g. Staffing / ICT / Assets	Staffing for the implementation of the proposed actions will be provided from within existing resources. There are no significant Asset Management implications.
Risk Management Implications	It is not considered that there are any Risk Management implications.
Health & Wellbeing Implications	The scheme promotes active travel by removing barriers for people to walk and cycle more, thereby improving the health and wellbeing of the local community.
Health and Safety Implications	The proposed actions are aimed at improving safe cycling route & facilities.

## 1.0 Background

- 1.1 The Greater Manchester Growth Deal sets out a multi-million pound investment programme that will support economic growth in the area. The Greater Manchester Local Enterprise Partnership has agreed an expansion to its Growth Deal with the Government which will see an extra £56.6m invested in Greater Manchester between 2016 and 2021. This Cycle scheme sits within the Additional Priorities element of the funding under the Transport Works Programme which will provide a better integrated transport network across Greater Manchester.
- 1.2 The objective of the proposed measures is to enhance the cycle facilities at Metro and Rail stations to the standard set out in the Greater Manchester Cycling Design Guide. One of the key mayoral priorities is to achieve more trips being made by bicycle across the region and this project clearly fits within this priority. The results of a 2011 TfGM online survey showed that Greater Manchester residents highlight a number of barriers as to why they do not choose to cycle to interchanges for all or as part of multi-stage journey. Two of the principle reasons for this that was outlined in the survey were: firstly, they do not perceive the journey to be safe and secondly they fear that their bike will be stolen or damaged when parked<sup>1</sup>. In the recent Bikelife report for Greater Manchester produced by Sustrans, only 24% of people

think the security of bicycle parking is good in the region. This scheme seeks to address the concerns raised in the survey by providing a safer journey and secure easily accessible cycle storage which should encourage people who want to cycle as well as benefiting those that already cycle.

## 2.0 Other Options

2.1 Do nothing – Option for "do nothing" was considered however the opportunity to improve and address existing concerns outweighed the option to "do nothing"

- The existing layout does not have a safe route to cycle to Urmston Station from the surrounding communities
- Existing layout on Park Road North is not aesthetically pleasing & has high maintenance liability due to the foliage which requires regular attention.
- The existing layout is difficult to access for people with mobility disabilities such as wheelchair users and mobility bike users.
- The proposed location consists of poor lighting facilities & poor crossing facilities between Flixton Road / Park Road South & Moorside Road & Park Road North.

As stated above, the opportunity to make improvements to address the concerns above will improve the amenities and facilities for the local community.

## 3.0 Consultation

3.1 An initial consultation was undertaken with ward councillors and the residents of Winifred Road, Park Avenue & Park Road North / South which is where the scheme is proposed.

3.2 Cllr Harding comments on the proposals – ‘Looks great’, however she did query the location of existing cycle parking in the vicinity of Eden square & whether they could be relocated.

3.3 A total of 35 frontages were consulted with 3 objections being received. Please find the details of the objections with recommendations below.

Objection	Recommendation
<p>The objector states that they have been experiencing anti-social behaviour on park road in the vicinity of the objector's property resulting in them calling the police to address the antisocial behaviour.</p> <p>The objector also highlights the distress the anti-social behaviour would cause to a family member</p> <p>'I feel this new area will encourage more anti-social behaviour and more youths as they will then have seating and meeting area.'</p>	<p>Park Road North / South is a no through road which currently is in a poor condition with shrubbery overhanging the footpath along with poor lighting. This can create an environment for Anti-Social behaviour described by the objector. We have contacted the 'Safer communities' team in Trafford and they confirm that 2 neighbour complaints have been received for Anti-Social behaviour in relation to loud music in nearby Eden Square Car Park (which is in close proximity to Park Road North / South) and they are working together with the police to increase the amount of times this</p>

Park Road North / South been a challenge for myself for the last 8 years with multiple cars a day blocking my access when they park on double yellow lines mainly with blue badges bypassing the disabled bays in the centre car park (which are closer to the shops) this has also prevented ambulances on 3 occasions there is a play area at the end of the road and also a car park. The access for the general public is very good down the road with two very well-maintained pavements and a quiet road for cyclists already with a bike park in the car park (This is currently the youths seating area) so I am at a total loss as to why this would be a good idea to encourage more people and traffic onto a residential road that already has to suffer at the hands of Eden Square car park and the anti-social behaviour.

I feel these plans would have a negative impact on the area and especially the youths. Encouraging illegal and anti-social behaviour.

**Considered as an objection**

area is patrolled. No specific anti-social behaviour complaint has been made for Park Road North/South.

The proposed works will consist of removing the shrubbery and improving the lighting on Park Road North / South. This will create a more open space and deter alleged anti-social behaviour across Park Road North / South, thereby making it feel safer for residents. The proposals create an aesthetically pleasing route for people who want to walk and cycle in the area, in addition to providing the local residents with open and green space they can enjoy.

The proposals from this GD2 scheme will complement measures introduced from the Urmston Active Neighbourhood scheme. The schemes form part of wider ambition to develop a modal shift by encouraging people to walk and cycle for shorter journeys, in line the with Government's recently published document, Gear Change.

The objector has been informed that if vehicles are parking inconsiderately & if illegal parking is being taking place , they should contact [parking@trafford.gov.uk](mailto:parking@trafford.gov.uk) and the team will send out an enforcement team more regularly to Park Road North / South. In addition, if vehicles are blocking the objectors drive and their vehicle is blocked in they should contact the local police.

It is important to note the proposals do not consist of a 'Play area' as found in parks, however but does include static play features.

The existing access on this road is not designed for people who want to walk & cycle and is not compliant for those with movement disabilities. The existing state of the road does not consist of any cycling facility and dropped kerbs which would normally assist people of all abilities to walk and cycle. In addition, the ground condition of the proposed area is inadequate with poor lighting making it difficult route to use during the winter months.

**Recommendation is to overrule as an objection, and for engineers to engage with the objector and local ward members to identify where amendments to the design can be made in addressing the objector's concerns.**

<p>The objector is not happy with the proposals which have been put forward.</p> <p>They do not understand why the council would wish to put another play area on our doorsteps when there is a park/playing field at the top of Park Road North (yards away) they mention that they have enough anti social behaviour to contend with from Golden Hill Park and Eden Square Car park, right opposite their homes, without you wanting to build yet another "play area" for the older youths to gather on come night time.</p> <p>Not to mention the noise during the day from this "play area" which will not be welcomed by any of the residents nor by the children with special needs who live on Park Road North who have complex needs.</p> <p>The safer communities and the police involved with the residents due to the anti-social behaviour that takes place outside our homes already and we feel strongly that the proposed plans will cause furthermore disruption to our lives.</p> <p>The objector also highlights the distress the anti-social behaviour would cause to a family member</p> <p>Walking access is no problem between moorside road and Flixton road, so I am rather confused as to why this has been flagged as an issue, when access is fine.</p> <p>As for the cycle stand, which will never get used as there is a cycle stand within the car park?</p> <p>Serious consideration needs to be undertaken before these plans are implemented</p> <p><b>Considered as an objection</b></p>	<p>It is important to note the proposals do not consist of a 'Play area' as found in parks, however but does include static play features.</p> <p>We have contacted the 'Safer communities' team in Trafford and they confirm that 2 neighbour complaints have been received for Anti-Social behaviour in relation to loud music in nearby Eden Square Car Park (which is in close proximity to Park Road North / South) and they are working together with the police to increase the amount of times this area is patrolled. No specific anti-social behaviour complaint has been made for Park Road North/South.</p> <p>The proposed works will consist of removing the shrubbery and improving the lighting on Park Road North / South. This will create a more open space and deter alleged anti-social behaviour across Park Road North / South, thereby making it feel safer for residents. The proposals create an aesthetically pleasing route for people who want to walk and cycle in the area, in addition to providing the local residents with open and green space they can enjoy.</p> <p>The existing access on this road is not designed for people who want to walk &amp; cycle and is not compliant for those with movement disabilities. The existing state of the road does not consist of any cycling facility and dropped kerbs which would normally assist people of all abilities to walk and cycle. In addition, the ground condition of the proposed area is inadequate with poor lighting making it difficult route to use during the winter months.</p> <p>The cycle parking facilities in Eden Square are located by the Aldi store, and while those facilities are obvious to people who already cycle, this facility and the surrounding infrastructure does not stand out and encourage people who may wish to try their hand at cycling. The recommendation would be to include the new cycle facilities within the parklet so that it could be used by the local people during their short trips in the area, and not necessarily to access the shopping centre</p> <p><b>Recommendation is to overrule as an objection, and for engineers to engage with the objector and local ward</b></p>
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	<p><b>members to identify where amendments to the design can be made in addressing the objector's concerns.</b></p>
<p>The objector is concerned about this work as it will bring more of a problem than enhancing the environment.</p> <p>The objector states they currently have an ongoing anti-social behaviour issue with large groups of teenagers/gangs hanging out in the bottom corner (next to Park Road North/South) Sainsburys carpark, on their bikes and just been somewhat down right very rude and having no consideration for the residents on our road. It has been brought to the attention of the police quite a few times!!</p> <p>With this proposed enhancement of a cycle lane and seating, it does concern the objector for the wellbeing of my family and my neighbours.</p> <p>They mention that the groups/gangs of youths will now start meeting, congregating on this new seating and the cycle area and this is not good for us as residents.</p> <p><b>Considered as an objection</b></p>	<p>Park Road North / South is a no through road which currently is in a poor condition with shrubbery overhanging the footpath along with poor lighting. This can create an environment for Anti-Social behaviour described by the objector. We have contacted the 'Safer communities' team in Trafford and they confirm that 2 neighbour complaints have been received for Anti-Social behaviour in relation to loud music in nearby Eden Square Car Park (which is in close proximity to Park Road North / South) and they are working together with the police to increase the amount of times this area is patrolled. No specific anti-social behaviour complaint has been made for Park Road North/South.</p> <p>The proposed works will consist of removing the shrubbery and improving the lighting on Park Road North / South. This will create a more open space and deter alleged anti-social behaviour across Park Road North / South, thereby making it feel safer for residents. The proposals create an aesthetically pleasing route for people who want to walk and cycle in the area, in addition to providing the local residents with open and green space they can enjoy.</p> <p>The existing access on this road is not designed for people who want to walk &amp; cycle and is not compliant for those with movement disabilities. The existing state of the road does not consist of any cycling facility and dropped kerbs which would normally assist people of all abilities to walk and cycle. In addition, the ground condition of the proposed area is inadequate with poor lighting making it difficult route to use during the winter months.</p> <p><b>Recommendation is to overrule as an objection, and for engineers to engage with the objector and local ward members to identify where amendments to the design can be made in addressing the objector's concerns.</b></p>

3.4 The objectors will be notified of the council's decision, along with providing arrangements to have further discussions and dialogue about the scheme. In addition, further dialogue will be undertaken with local ward members to ensure that

the scheme addresses the concerns of the objectors. Where possible, minor amendments could be taken into consideration in light of the objectors' views.

#### **4.0 Reasons for Recommendation**

- 4.1 To provide a safe walking & cycling route to Urmston Train Station and surrounding amenities with safe cycling facilities for people who want to cycle. By removing the existing barriers, the proposed works will promote sustainable modes of travel to Urmston.
- 4.2 The landscape enhancement will make Park Road North / South astatically pleasing & would lower the level of maintenance required. The proposed layout will make it easy to access for people with mobility disabilities such as wheelchair users and mobility bike users. The proposed location will consist of improved lighting facilities, New & safer crossing facilities between Flixton Road / Park Road South & Moorside Road & Park Road North.

#### **5.0 Urgency of Decision**

This report should be considered as 'urgent business' and the decision exempted from the 'call-in' process for the following reason(s): The growth deal budget associated with the proposal is available subject to beginning construction works by 31st March 2021

#### **6.0 Key Decision: No**

**Finance Officer Clearance (MH)**  
**Legal Officer Clearance (CK)**

[CORPORATE] DIRECTOR'S SIGNATURE.....  .....

To confirm that the Financial and Legal Implications have been considered and the Corporate Director has cleared the report prior to issuing to the Executive Member for decision.

#### **7.0 Appendix**

##### **A. Flixton Road – Cycle parking**

- Existing location plan
- Proposed location plan
- Illustration of cycle parking facility

##### **B. Park Road North / South – Landscape enhancement**

- Proposed location plan
- Illustration of cycle parking facility, proposed planters & static play

##### **C. Flixton Road & Park Road North / South – New & safer crossings**

**DELEGATED DECISION BY EXECUTIVE MEMBER**

**Decision of Executive Member for Environmental and Regulatory Services**

<p><b>DETAILS OF DECISION</b></p> <p>Please list in as much detail as possible the Member's <b>decision</b> and attach any report.</p>	<p><u>Report Title:</u> <b>Agreement for the delivery of a Growth Deal 2 Funded Cycle Parking Scheme – Flixton Road, Urmston Train Station &amp; Park Road North / South, Urmston</b></p> <p><u>Decision:</u> (Note: If the report is <i>agreed as per the recommendations</i>, it is sufficient to record that.)</p> <p><b>1) To authorise the completion of an appropriate legal agreement in accordance with the details outlined in this report (and to authorise the completion of any subsequent minor amendments of such a legal agreement).</b></p> <p><b>2) Approve the spend from the Capital Programme financed by the of the capital grant of £120,275.79 (£7000.00 – Flixton Road Cycling Park &amp; £113,275.79 – Park Road North / South Modal Filter.</b></p>
<p><b>DATE OF DECISION TAKEN BY EXECUTIVE MEMBER</b></p>	<p>31 March 2021</p>
<p><b>ANY CONFLICT OF INTEREST DECLARED</b></p>	<p>None</p>
<p><b>EXECUTIVE MEMBER'S SIGNATURE</b></p> <p>In the absence of a signature please attach a copy of the Executive Members' written or e-mailed agreement.</p>	<p><i>Steve Adshedd</i></p>

**N.B.** Where this decision is a **KEY DECISION**, lead officer must sign to confirm:

a) Member has not made the decision until at least 5 clear working days after receipt of the report. The report was issued on .....

b) on giving the report to the decision maker, the person who prepared the report provided a copy of it to the Chairman of every relevant overview and scrutiny committee as soon as reasonably practicable. The report was issued on .....



c) made it publicly available (supplied to Democratic Services for website) at the same time. The report was published on .....

Signed:

Date:

**N.B. Once completed, this form should be forwarded immediately to Democratic Services, 2nd Floor, Trafford Town Hall, Talbot Road, Stretford M32 0TH. Any report and supporting documents should be attached, and also sent electronically, if at all possible, to Democratic Services.**